# **Monetary Policy Tools**

ECO 301: Money and Banking

# Goals and Learning Outcomes

#### Goals:

- Describe the goals for monetary policy
- Describe traditional and new methods the Fed uses for changing the monetary base and interest rates.
- Describe monetary policy initiatives taken during the 2008-2009 financial crisis.
- Describe how monetary policy reacts to macroeconomic shocks.
- Learning Outcomes:
  - LO7: Explain the structure of the Federal Reserve System and the mechanisms in which it controls the money supply.
  - LO8: Explain possible causes for recent financial crises, describe potential consequences for the macroeconomy, and prescribe potential monetary policies to counteract or prevent financial crises.

### Reading and Exercises

- Goals of monetary policy: Chapter 15, pp. 503-510
- Monetary policy tools: Chapter 15, pp. 511-520
- Modern policy tools: Chapter 15, pp. 521-531
- Canvas quiz on financial and monetary markets due Wed 11:59 PM.

  Quizzes are multiple-choice, 15 questions, unlimited attempts allowed, only best score counts
- Homework/Exercise due Fri 11:59 PM. We will work together in class on Thursday
- ECODATA assignment due next Monday 11:59 PM

## **Price Stability**

- Fed targets low, steady level of inflation. Currently, explicit target of 2% average.
- Higher inflation is problematic:
  - Price growth is not constant, not symmetric all goods and services, nor symmetric across all geographic areas
  - Inflation statistics are not real-time instantaneous, estimated and reported with a month lag
  - Difficult to understand value at given prices; difficult to interpret market prices, values for goods, services, capital, and financial assets
- Deflation distributes real income away from borrowers toward lenders, worsening wealth inequality
- Monetary policy affects the demand side of the economy through interest rates

# High Employment

- Frictional unemployment: Small, short-lived unemployment caused by normal delays in job search, job candidate search
- Structural unemployment: Caused by permanent changes in demand for certain types of labor, usually due to changes in technology or international trade patterns
  - Little monetary policy can do. Changing money supply and interest rates cannot target demand for specific industries.
- Cyclical unemployment: Widespread unemployment caused by business cycle contractions.
  - Monetary policy can address this. Changing interest rates can have widespread impact on demand for goods and services.
- Monetary policy affects demand side of the economy through interest rates:
  - Interest rate influence on consumption and investment demand

#### **Economic Growth Goals**

- Engage in policies that lead to maximum employment in long-run (decades-long outlook)
- Focus on stability in financial markets
- Monetary policy affects long-run flow of funds from savers to businesses with productive opportunities
- Focus on supply side:
  - Stability for long-term business planning
  - Stability to facilitate businesses getting access to loanable funds

## Stability of Financial Markets

#### **Consequences of Financial Market Instability**

- Banks and individuals are hesitant to make loans, buy bonds, take risks on potentially productive endeavors
- Borrowing cost is higher, risk premiums are higher
- Businesses make less investment in capital, less investment in design and development of new goods and services
- Investment in capital is a significant driver of long-run economic growth

### Stability of Financial Markets

#### **Interest Rate Stability**

- Fed gradually adjusts interest rates to achieve its objectives
- Interest rates and bond prices are inversely related. Interest rate stability → Bond price stability in secondary markets
- Bond price stability leads to more liquidity, greater demand for bonds, greater ability for business to get loanable funds
- Bond price stability leads to greater investment in long-term capital projects

#### **Exchange Rate Stability**

- Important for long-term contracts with international suppliers
- Exchange rate stability → revenue stability for exporting firms

### Traditional Monetary Policy Tools

- Open market operations of federal government bonds on secondary financial markets
  - Open market sales reduce monetary base and money supply
  - Open market purchases increase monetary base and money supply
- Discount lending (Fed lends to banks at the discount rate)
  - Provides liquidity to banks when they need it
  - Lending funds has the effect of increasing the money supply
- Reserve requirements: Percentage of deposits that banks are required to keep on reserves
  - Higher reserve requirement → decreases money multiplier → decreases money supply
  - Since March 2020, Fed has no minimum reserve requirement

### **Open Market Operations**

- Conducted at the Open Market Trading Desk at the New York Fed
- TRAPS: Trading Room Automated Preprocessing System: Electronic System for conducting open market operations
- Trade with large private security firms. There are 25 financial institutions as of Feb 2025. Current group: https://www.newyorkfed.org/markets/primarydealers
- **Dynamic open market operations:** conducted when there is a change in monetary policy by the Federal Open Market Committee (usually a big change)
- Defensive open market operations: conducted daily to maintain existing FOMC policy, used to counteract any changes in money supply resulting from private activities (eg: more excess reserves)

## **Discount Window Lending**

- Available to all depository institutions
- Primary credit discount loans
  - Loans to healthy banks with adequate capital and supervisory ratings
  - Very short term: Usually overnight, possibly as much as several weeks, loans to meet depositors needs
- Secondary credit discount loans
  - Loans to banks not eligible for primary credit discount loans
  - Usually banks with medium-to-long-term liquidity problems
  - Fed monitors use of funds carefully, higher interest rate than primary credit rate

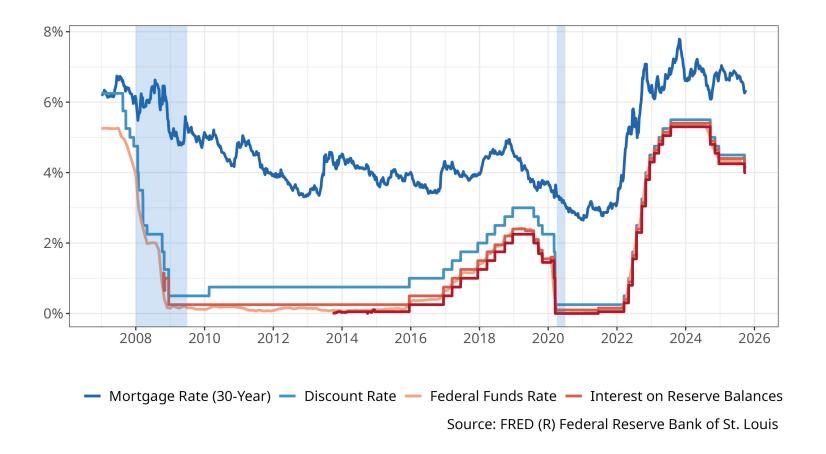
#### Interest Rate on Reserves Balances

- Since October 2008, Fed pays interest on excess reserves (all reserves after March 2020)
- Raising the interest rate on reserves can raise market interest rates, as banks should demand higher rates for loans
- Raising the interest rate on reserves is contractionary monetary policy (reduces economic activity)

# Overnight Reverse Repurchase Agreements

- Repurchase Agreement: A short-term loan backed by collateral.
  - It's like borrowing money from a pawn shop, except you pawn treasury bills
  - Financial firm that is borrowing sells security to the Fed
  - With an agreement that it can buy back the security, usually the next day, with an interest payment
- Reverse Repurchase Agreements: Fed is the party borrowing / pawning government securities
  - The Fed can influence market interest rates by changing the interest rate it will pay on these repurchase agreements
  - ON-RRP rate: Interest rate on overnight reverse repurchase agreements.

### **Monetary Policy Interest Rates**



#### Zero Lower Bound

- In 2008, the Federal Reserve Rate hit the zero lower bound (ZLB)
- Zero lower bound (ZLB): Additional increases in money supply will not lead to lower equilibrium interest rates (fed funds rate *very near zero*)
- Other rates still above zero: Longer-term government rates, consumer interest rates, corporate bond rates, sub-prime rates
- The Fed *could have* pushed federal funds rate *below zero* by charging interest on reserves, rather than pay interest. *They did not.*

## **Quantitative Easing**

- Quantitative easing: Expansion of money supply when the federal funds rate is at ZLB.
- Initial round: Dec 2008-Oct 2014
- Open market purchases of mortgage-backed securities (MBS) and long-term treasury bonds
- Intended to 1) increase liquidity and 2) decrease long-term interest rates
- **QE2:** i.e. second-round of quantitative easing, Nov 2010-June 2011, focus on long-term securities
- QE3: Sept 2012-Oct 2014 Primarily open market purchases of MBS
- Covid QE: Started in March 2020, ended Sept 2022.

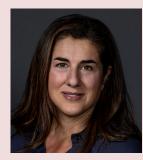
### Scholar Spotlight: Stefania D'Amico

The Federal Reserve's Large-scale Asset Purchase Programmes: Rationale and Effects (with William English, David López-Salido, Edward Nelson) *Economic Journal*, October 2012.

#### **Large-Scale Asset Purchases**

- Much quantitative easing involved purchases of long-term assets
- While at ZLB for short-term rates, longterm rates fell by up to 50 basis points with each round
- Equivalent to the typical impact of 200 basis points drop in short-term rates

#### **About the Scholar**



Dr. Stefania D'Amico Senior Economic Advisor Federal Reserve Bank of Chicago

#### Forward Guidance

- Following a meeting by the FOMC, public statements about how it will conduct monetary policy in the future
- Reduce uncertainty regarding changes in interest rates. Future decisions should be expected.
- Future decisions can be expected and planned for. Forward guidance statements can have immediate effects, before the actual future decisions are made.
- Used to maintain low stable inflation expectations while stimulating economy with increases in money supply.

# Average Inflation Targeting

- Since 2012, Fed has been *explicit* that the target rate for inflation is 2%.
- In 2020, the Fed changed its target to an average target.
- Over an unspecified period, the Fed will target an average inflation rate of 2%.
- It was lower in March 2020-Feb 2021, so higher than 2% would be expected in 2021.
- Rose from 1.7% in Feb 2021 to 8.9% in June 2022!

# **Discount Lending During Crisis**

#### **Primary Dealer Credit Facility (Mar 2008-Feb 2010)**

Primary dealers could borrow overnight using MBS as collateral.

#### Term Securities Lending Facility (Mar 2008-Feb 2010)

 Fed would loan up to \$200 bn in Treasury securities to primary dealers in exchange for MBSs

# **Discount Lending During Crisis**

#### Commercial Paper Lending Facility (Mar 2008-Feb 2010)

- Commercial paper: Short-term unsecured corporate bond
- Fed purchased commercial paper from non-financial corporations

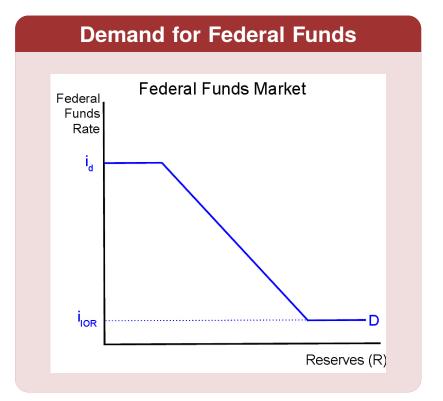
#### Term Asset-Backed Securities Loan Facility (TALF) (Mar 2008-Feb 2010)

- 3-5 year loans to help investors purchase asset-backed securities (ABS), securitized debt instruments based on consumer and business loans
- These assets behind the financial system crash in 2008
- Fed supported investors that would purchase these

#### Demand for Federal Funds

#### **Demand for Federal Funds**

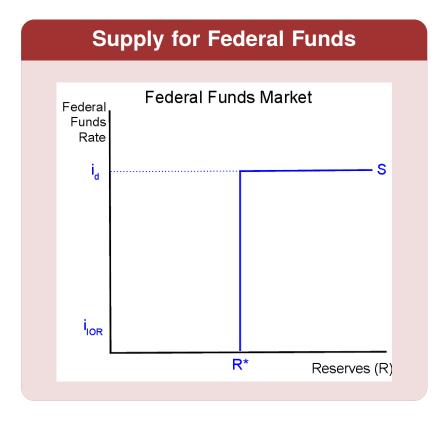
- As federal funds rate decreases, banks are more willing to hold reserves
- Federal funds rate moves with lending rates.
   Decrease in lending rates decreases opportunity cost of holding reserves.
- IOR: Interest on reserves rate
- *i*<sub>d</sub>: Discount rate
- Federal funds rate should not go below IOR or above i<sub>d</sub>



# Supply for Federal Funds

#### **Supply Behavior**

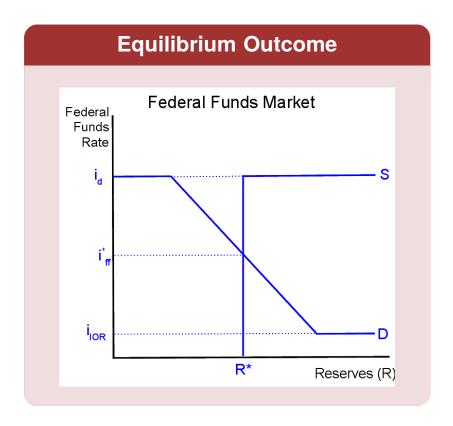
- Federal Reserve decides quantity of reserves supplied, R\*
- Can use open market operations to target
   <sup>R\*</sup>
- If federal funds rate exceeds discount rate, total reserves just depends on demand for discount loans.



### Equilibrium in Federal Funds Market

#### **Equilibrium Behavior**

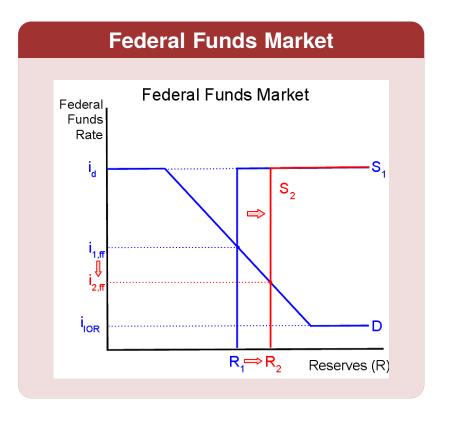
- Federal funds rate determined where demand for reserves equals supply of reserves
- Fed typically targets  $i_{ff}$  rather than  $R^*$ . Uses defensive open market operations to maintain a given  $i_{ff}$



### Open Market Purchase of Bonds

#### **Open Market Purchase**

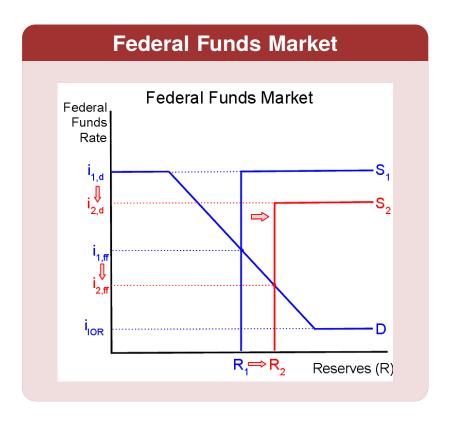
- Open market purchase leads to an increase in supply of reserves
- Supply of reserves shifts to the right
- $i_{IOR}$  and  $i_d$  stay the same
- Decrease in equilibrium federal funds rate
- Expansionary monetary policy



### Open Market Purchase & Decreased Discount Rate

#### **Open Market Purchase**

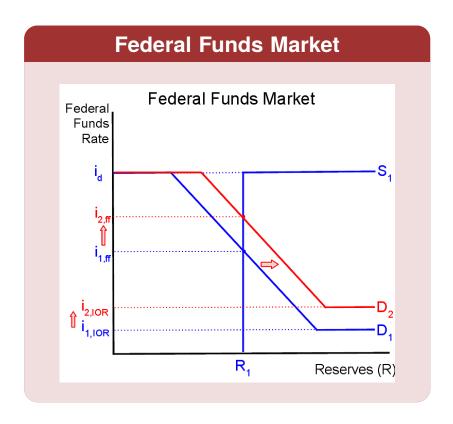
- Open market purchases are usually accompanied with a decrease in the discount rate
- Supply of reserves shifts to the right and
- Decrease in equilibrium federal funds rate
- $i_{IOR}$  stays the same
- Discount rate change has no independent effect on federal funds rate
- Expansionary monetary policy



#### Increase in Interest on Reserves Rate

#### Increase in IOR

- Increase in IOR decreases the opportunity cost of holding reserves
- Demand for reserves shifts to the right
- $i_{IOR}$  increases,  $i_d$  stays the same
- Equilibrium federal funds rate increases
- Contractionary monetary policy



### Additional Problems

Describe and illustrate the impact on the federal funds market for the following scenarios.

- 1. Suppose financial markets become more stable and lenders become more confident.
- 2. Suppose the Fed conducts an open market sale of bonds.

### Reading and Exercises

- Goals of monetary policy: Chapter 15, pp. 503-510
- Monetary policy tools: Chapter 15, pp. 511-520
- Modern policy tools: Chapter 15, pp. 521-531
- Canvas quiz on financial and monetary markets due Wed 11:59 PM.

  Quizzes are multiple-choice, 15 questions, unlimited attempts allowed, only best score counts
- Homework/Exercise due Fri 11:59 PM. We will work together in class on Thursday
- ECODATA assignment due next Monday 11:59 PM